

**PECO ENERGY COMPANY
STATEMENT NO. 6**

BEFORE THE
PENNSYLVANIA PUBLIC UTILITY COMMISSION

PENNSYLVANIA PUBLIC UTILITY COMMISSION
v.
PECO ENERGY COMPANY – GAS DIVISION

DOCKET NO. R-2020-3018929

DIRECT TESTIMONY

WITNESS: JIANG DING

SUBJECT: CLASS COST-OF-SERVICE STUDY

DATED: SEPTEMBER 30, 2020

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**DIRECT TESTIMONY
OF
JIANG DING**

4
I. INTRODUCTION AND PURPOSE OF TESTIMONY

5 **1. Q. Please state your full name and business address.**

6 A. My name is Jiang Ding. My business address is PECO Energy Company, 2301
7 Market Street, Philadelphia, Pennsylvania 19103.

8 **2. Q. By whom are you employed and in what capacity?**

9 A. I am employed by PECO Energy Company (“PECO” or the “Company”) as
10 Principal Regulatory & Rates Specialist.

11 **3. Q. Please describe your educational background.**

12 A. I received a Bachelor’s Degree in Law from China University of Political Science
13 and Law, and I received a Master of Science Degree in Finance from Texas A&M
14 University.

15 **4. Q. Please describe your work experience with the energy industry.**

16 A. Upon graduation from Texas A&M University, I worked as an Accountant for
17 Enron and as a Financial Analyst for Halliburton Energy Services. I was hired by
18 Exelon Power as an Operational Area Analyst in 2002. I then worked for Exelon
19 Generation and Exelon Corporation as a Senior Project Evaluation Analyst. I was
20 appointed Principal Regulatory & Rates Specialist in PECO’s Regulatory Strategy
21 and Revenue Policy Division in 2013. My main responsibilities include revenue

1 requirement modeling and analyses for regulatory initiatives, cost-of-service
2 studies, and base rate case filings.

3 **5. Q. Please describe the purpose of your testimony?**

4 A. I will explain the cost-of-service principles underlying PECO's unbundled, fully
5 allocated class cost-of-service study ("COSS") that I performed, the methods and
6 procedures employed to perform such study, and the results produced by the
7 COSS.

8 **6. Q. Have you prepared any exhibits to accompany your testimony?**

9 A. Yes. PECO Exhibits JD-1 through JD-6 were prepared and are described in detail
10 in my testimony.

11 **7. Q. How is your testimony organized?**

12 A. My testimony is divided into five parts. This Section I serves as the introduction
13 to my testimony and explains its purpose. In Section II, I provide some
14 background information, identify the exhibits that I am sponsoring, and
15 summarize the results of the COSS. In Section III, I introduce and discuss the
16 COSS methodology. In Section IV, I explain the development of the revenue
17 requirement for each rate class. Lastly, in Section V, I present the results of the
18 COSS in detail and discuss the contents of the exhibits.

1 **8. Q. Please identify the exhibits that are included with your testimony.**

2 A. The following exhibits are included with my testimony. They are discussed in
3 detail in Section V of my testimony.

PECO Exhibit JD-1	Summary of Results
PECO Exhibit JD-2	Allocation by Rate Class
PECO Exhibit JD-3	Allocation by Functional Classification
PECO Exhibit JD-4	Unitized Functionally Classified Revenue Requirement
PECO Exhibit JD-5	Customer-Related Costs
PECO Exhibit JD-6	External Allocation Factors

4 **II. BACKGROUND INFORMATION AND SUMMARY**
5 **OF COST-OF-SERVICE STUDY RESULTS**

6 **9. Q. Please identify the distribution revenue requirement used for the fully**
7 **projected future test year.**

8 A. I used the total distribution revenue requirement for the fully projected future test
9 year (“FPFTY”) developed in PECO Exhibit MJT-1, which is sponsored by
10 PECO witness Mr. Michael J. Trzaska and discussed in Mr. Trzaska’s direct
11 testimony (PECO St. No. 3). The total distribution revenue requirement for the
12 FPFTY is \$430 million (PECO Exhibit JD-1, line 81) excluding costs recovered
13 under PECO’s Purchased Gas Cost (“PGC”) and \$657 million (PECO Exhibit JD-
14 1, line 133, including costs recovered under the PGC. The total distribution
15 revenues and distribution revenues by customer class for the FPFTY under
16 existing rates that are used in the COSS were also obtained from PECO Exhibit
17 MJT-1.

1 **10. Q. What is a class cost-of-service study?**

2 A. A class cost-of-service study is a widely employed analytical tool used in
3 supporting a utility’s recommendation for a rate design. Class cost-of-service
4 studies are utilized to determine the costs that different classes of customers
5 impose on the utility system and to quantify the revenue requirements for the
6 services provided by the utility to each customer class. The purpose and the
7 guiding principles in performing a cost-of-service study are described further in
8 Section III.

9 **11. Q. Please summarize the results of your work as they apply to the COSS.**

10 A. The results of the COSS and my conclusions based on those results are as follows:

11 (1) The current tariff rates produce the net income by rate class shown
12 on line 17 of PECO Exhibit JD-1, which yields the rates of return on
13 rate base shown on line 26 of that exhibit.

14 (2) PECO’s total distribution revenue requirement for the FPPTY has
15 been allocated or assigned among the rate classes based on the
16 results of the COSS. The results of the COSS are summarized on
17 pages 1-3 of PECO Exhibit JD-1, which show the total distribution
18 revenue requirement separately for Distribution and PGC.

19 (3) The increases in revenue by rate class needed to produce rates of
20 return by class equal to the Company’s proposed overall rate of

1 return are shown on line 134 of page 3 of PECO Exhibit JD-1. The
2 increase in revenue shown on line 134 is shown separately in PECO
3 Exhibit JD-1 for: (i) distribution base rates (line 83), (ii) forfeited
4 discounts revenues (line 63); and (iii) the non-fuel gas procurement
5 costs recovered outside distribution base rates through the Gas
6 Procurement Charge (“GPC”) (line 126), a component of the PGC.
7 While the rate increases are necessary to move each rate class to the
8 system average rate of return, the Company is not proposing rates
9 that will take all classes to their indicated cost-of-service at this time,
10 as explained by the direct testimony of Mr. Joseph A. Bisti in PECO
11 Statement No. 7.

12 III. PECO’S CLASS COST-OF-SERVICE STUDY

13 **12. Q. Please describe the purpose of performing a cost-of-service study.**

14 A. The purpose of a cost-of-service study is to determine the cost to serve, expressed
15 as revenue requirement, for each rate class served by a utility. The revenue
16 requirement for a rate class is that portion of a utility’s total cost-of-service
17 attributed to that rate class in accordance with principles of cost causation. In a
18 cost-of-service study, all of the utility’s costs of providing service must be
19 analyzed and assigned or allocated among the rate classes. The cost-of-service
20 study is used, along with other factors discussed by Mr. Bisti, to design rates that
21 fully recover the utility’s costs.

1 **13. Q. Please describe the guiding principles in performing a cost-of-service study.**

2 A. The central element in performing a cost-of-service study is the determination of
3 allocation factors based on causal relationships between, on the one hand,
4 customer demands, load profiles, and usage characteristics, and, on the other
5 hand, the costs incurred by the Company to meet customers' service requirements
6 imposed by those demands, load profiles, and usage characteristics. The primary
7 goals in selecting allocation factors are: (1) the appropriate recognition of cost
8 causality; (2) the stability of study methods and their consistent application over
9 time, so that trends in the direction of class revenues relative to cost-of-service
10 can be discerned properly from case to case; and (3) completeness, such that the
11 cost-of-service study captures all of the costs that each class imposes on the
12 distribution system.

13 **14. Q. Please summarize the approach that you followed in performing the COSS.**

14 A. As I previously explained, the most critical task in performing any cost-of-service
15 study is establishing relationships between customer demands, load profiles and
16 usage characteristics, and the costs incurred to meet those requirements. This
17 requires an understanding of the utility system design and the relationship of that
18 design to the characteristics of the customers that the system is designed to serve.
19 PECO, like most gas utilities, designs its gas distribution system to meet three
20 primary objectives:

- 1 (1) To extend distribution service to all customers;
- 2 (2) To meet the aggregate design peak day capacity requirements of all
3 customers entitled to receive service on the design peak day; and
- 4 (3) To deliver volumes of natural gas to those customers either on a sales
5 or transportation service basis.

6 The allocation methods used in a cost-of-service study must take into account the
7 objectives that the distribution system is designed to achieve so that the allocation
8 of plant investment and operating expenses properly aligns with cost-causation
9 factors, such as the need to connect all customers to the distribution system.

10 Other factors, such as incentives to influence customer behavior (e.g.,
11 conservation or demand reduction) or to temper the impact on customers of rate
12 changes, are more appropriately considered in the revenue allocation and rate
13 design phase.

14 The COSS I prepared was performed using the proprietary Gas Cost-of-Service
15 Model (“Model”) developed by Management Applications Consulting, Inc.,
16 which employs a Microsoft Excel platform. The Model facilitates the preparation
17 of the COSS, accelerates computations, and develops appropriate documentation.
18 The Model uses a three-step process to allocate or assign costs to rate classes, in
19 accordance with general cost-of-service principles. These three steps consist of:
20 (1) functionalizing rate base, purchased gas supply costs, and expenses to
21 determine the particular rate schedules that should share responsibility for each of
22 those assets and costs; (2) classifying functionalized costs into demand-related,
23 commodity-related, and customer-related cost categories to facilitate allocating
24 such costs to rate schedules in accordance with identifiable characteristics; and (3)

1 allocating the functionalized, classified costs among rate classes. The Model
2 provides functionalized, classified cost information by rate class, develops
3 unbundled revenue requirements by functional classification and in total for each
4 rate class, and calculates unit costs.

5 **15. Q. Please identify the rate classes that were included in the COSS.**

6 A. The following nine rate classes were included: (1) GR - General Service -
7 Residential; (2) GC - General Service - Commercial and Industrial; (3) L - Large
8 High Load Factor Service; (4) MV-F - Motor Vehicle Service-Firm; (5) MV-I -
9 Motor Vehicle Service-Interruptible; (6) IS - Interruptible Service; (7) TCS -
10 Temperature Controlled Service; (8) TS-F - Gas Transportation Service-Firm; and
11 (9) TS-I - Gas Transportation Service-Interruptible. In the COSS, the rate class in
12 PECO's current tariff titled OL - Outdoor Lighting is combined into rate class GC
13 because the usage of rate class OL is very small. In addition, customers
14 participating in PECO's Customer Assistance Program ("CAP") are combined
15 with rate class GR because their usage characteristics are the same as other rate
16 class GR customers and because CAP rates were designed to reference rate class
17 GR rates.

18 **16. Q. Please describe the functionalization step of the COSS.**

19 A. In the functionalization step, costs are separated by the utility's basic service
20 characteristics, as stated below.

- 1 • **Production** function includes operation and management costs related to gas
2 production, including production of liquid propane gas (“LPG”).
- 3 • **Storage** function reflects costs incurred to ensure that firm customers’ demand
4 can be met on the design day. It includes the costs of operation and
5 management of liquefied natural gas (“LNG”) facilities.
- 6 • **Commodity** function includes PGC, balancing service cost, and gas storage
7 inventory.
- 8 • **Service** function includes the investment in, and operating and maintenance
9 expenses related to, the service lines from the Company’s main to customer
10 locations.
- 11 • **Meter** function includes the investment in meters and devices, including the
12 installation of meters.
- 13 • **Customer Installation** function includes the expenses incurred in working on
14 customers’ premises.
- 15 • **Customer Service** function includes customer assistance and demonstrating
16 and selling expenses.
- 17 • **Customer Accounts** function includes the costs of customer billing and
18 records, call center, collection of customer accounts, and uncollectable
19 accounts.

- **Distribution** function includes all other investments and costs, including investments in distribution plant, operating and maintenance expenses, and costs that are part of PECO's regulated utility function.

17. Q. Please describe the classification step of the COSS.

A. In the classification step, the previously functionalized costs are separated according to the system design or operating characteristics that cause those costs to be incurred in the first instance. In this step, each cost is determined to be incurred to serve customers, to supply the natural gas commodity, or to meet various capacity demands related to the customers' peak usage.

18. Q. Please describe the class allocation step of the COSS.

A. In the class allocation step, costs that have been functionalized and classified are allocated among the rate classes based on appropriate causal relationships. The allocation phase takes into account the design of the utility system and how it is operated; cost data derived from the utility's accounting records; and usage and load data both for the system overall and for specific customer classes. Based on analysis of the relationship between costs and the factors driving the need to incur such costs, each component of the revenue requirement is either directly assigned to a rate class or an allocator is selected to apportion that component among rate classes.

1 **19. Q. What does “direct assignment” mean?**

2 A. The term “direct assignment” means identifying specific plant investments or
3 specific expenses incurred exclusively to serve a specific customer or group of
4 customers. Direct assignments reflect a direct causal connection between costs to
5 serve and the customers being served. Therefore, if data are available to make a
6 direct assignment, it is generally the preferred approach.

7 **20. Q. Are most plant and expenses directly assigned in a cost-of-service study?**

8 No, most costs must be allocated. Utility service is generally provided to
9 customers by facilities that are used, and expenses that are incurred, in common
10 by all, or many, classes of customers. In addition, even in instances where it
11 might be possible to associate specific physical facilities with particular
12 customers, the detailed cost information needed to make a direct assignment may
13 not be reasonably available.

14 **21. Q. What is the role of allocation factors under the class allocation step of**
15 **PECO’s COSS?**

16 A. External and internal allocation factors are typically used to perform a cost-of-
17 service study and, consequently, were employed in the Model.

18 An external allocation factor is a factor that is developed from an external source,
19 outside the cost-of-service model. Examples of external allocators are number of
20 customers (CUST) and estimated design day send-out (DPKDAY). Exhibit JD-
21 6 shows the development of the external allocators.

1 An internal allocation factor is one that is developed within the cost-of-service
2 model using other allocated line items. Internal allocators are based on some
3 combination of external allocators, directly assigned costs and other internal
4 allocators. For example, the allocator for property insurance costs is based on
5 plant investment amounts assigned to components of the rate base; it is necessary
6 to compute the rate base before property insurance costs can be assigned.

7 Other examples of internal allocation factors include total operation and
8 maintenance salaries and wages expense (SALWGES) and total gross gas
9 distribution plant (DISTPLT). PECO Exhibit JD-2, pages 18 through 21, shows
10 internationally developed allocation factors.

11 **22. Q. What is the rate base and how does it affect the COSS?**

12 A. The rate base is the cost, net of accumulated depreciation, of PECO's investment
13 in plant and other assets used to serve customers.

14 **23. Q. What is PECO's total rate base and what are its major components?**

15 A. The total rate base amount employed in the COSS is \$2.46 billion (PECO Exhibit
16 JD-1, line 46) and is derived from PECO Exhibit MJT-1, page 1.

17 For purposes of discussing how I functionalized, classified, and allocated the rate
18 base in the COSS and treated major rate base categories, I will refer to the
19 following groupings of rate base items: production plant, storage plant,
20 distribution plant, general plant, depreciation reserve, other rate base items and
21 cash working capital.

- 1 • **Production plant** represents the investment in LPG production assets which
2 are used to meet design peak day and short-term needs of firm sales
3 customers. These assets have been functionalized to Production, classified to
4 demand, and allocated among rate classes based on design peak day send-out.
- 5 • **Storage plant** represents the investment in LNG facilities which are used to
6 meet design peak day and short-term needs of firm sales customers. These
7 assets have been functionalized to Storage, classified to demand, and allocated
8 among rate classes based on design peak day send-out.
- 9 • **Distribution plant** comprises mains, services, meters and meter installation,
10 and other distribution plant. A description of each of those components is as
11 follows:
- 12 ○ **Mains** were functionalized to Distribution and classified as capacity. A
13 portion of mains costs was directly assigned. The balance of mains costs
14 (approximately 99% of the total) was classified and allocated using the
15 “Average and Excess Demand” method. In that method, the portion of
16 mains costs equal to the system average load factor are allocated among
17 the rate classes based on their average daily deliveries (annual deliveries
18 divided by 365 days). The balance of mains costs is allocated based on
19 excess demand, which is the excess of design peak demand over average
20 demand. The excess demand is allocated among rate classes in
21 proportion to each class’ peak demand over its average demand (Exhibit
22 JD-6, page 5). This is the same method used by PECO in its March 2010

1 gas base rate case (Docket R-2010-2161592) and has been recognized as
2 an acceptable method by the American Gas Association's *Gas Rate*
3 *Fundamentals*, 1987 Edition.

- 4 ○ **Services** connect individual customers to the system. These assets have
5 been functionalized to their own category, classified as customer-related
6 costs, and allocated among rate classes based on the estimated total
7 replacement cost for each rate class. Total replacement cost-of-service
8 for a rate class was estimated by multiplying the estimated replacement
9 cost of a service line for the rate class by the number of customers in the
10 rate class. Replacement costs were developed based on PECO's actual
11 costs from July 2015 to June 2020 (Exhibit JD-6, page 8).
- 12 ○ **Meters and Meter installation** includes assets that have been
13 functionalized to their own category, classified as customer-related costs.
14 A portion of meter and meter installation was directly assigned. The
15 balance of meter and meter installation costs (approximately 99.8% of the
16 total) was allocated among rate classes based on the average cost of
17 meters of each type for each rate class, as determined from the
18 Company's records (Exhibit JD-6, page 6 and page 9).
- 19 ○ **Other distribution plant** comprises primarily a) measuring and regulating
20 station equipment (M&R), a portion of which was directly assigned, and
21 the balance of which was functionalized to Distribution, classified as
22 demand-related, and allocated among the rate classes based on mains

1 allocation and b) land and land rights and structures and improvements,
2 which were functionalized to Distribution, classified as demand-related,
3 and allocated among rate classes using averages for distribution plant in
4 main and measuring and regulating station equipment.

- 5 • **General plant** includes primarily structures and improvements, tools and shop
6 and garage equipment. These assets were functionalized, classified, and
7 allocated among rate classes based on direct labor content of operating
8 expenses, reflecting the nature of the assets and common cost-of-service
9 practice.
- 10 • **Depreciation reserve** was based on each asset account. Each component of
11 the depreciation reserve items was functionalized, classified, and allocated
12 among rate classes in the same ratio as the related assets.
- 13 • **Other rate base items** include primarily gas storage inventory, accumulated
14 deferred income taxes (“ADIT”), common plant, customer deposits, customer
15 advances, cash working capital and pension, which are discussed below.
 - 16 ○ **Gas storage inventories** are used to support the planned winter heating
17 requirements of the Company’s sales customers and the daily balancing
18 requirements of all its customers. Gas storage inventories were
19 functionalized and classified to commodity. The Company has identified
20 that 2.2%¹ of its storage activity relates to the daily balancing of its

¹ The Company updated the percentage of storage costs applicable to its Transportation Customers as part of the settlement of its 2020 annual Purchased Gas Cost (“PGC 37”) case, Docket No. R-2020-3019661. See Joint

1 transportation service customers (Exhibit JD-6, page 6). Therefore, 2.2%
2 of PECO's gas storage inventory costs were allocated among its
3 transportation rate classes based on their annual volumes. The remainder
4 of the Company's storage activity was allocated among the firm sales rate
5 classes based on the average excess of their winter (November-March)
6 gas volumes over their average annual volumes.

- 7 ○ *ADIT* refers to tax liabilities that are deferred as a result of accelerated
8 depreciation and includes "excess" ADIT that has been removed from the
9 ADIT account and recorded as a regulatory liability. Those ADIT
10 liabilities were functionalized, classified, and allocated among rate classes
11 in proportion to plant in service.
- 12 ○ *Common plant* contains assets similar to those customarily found in
13 general plant, and therefore, was functionalized, classified, and allocated
14 among rate classes based on direct labor content of operating expenses.
- 15 ○ *Customer deposits and customer advances* were directly assigned to rate
16 classes based on information from the Company's records (Exhibit JD-6,
17 page 14).

Petition for Complete Settlement at ¶ 18 (Aug. 17, 2020). On September 17, 2020, the Administrative Law Judge recommended "that the Joint Petition for Complete Settlement be approved without modification," and further noted that "the fact that the settlement agreement is unopposed is further evidence of its reasonableness." See Recommended Decision at p. 24 (Sept. 17, 2020). As of the filing of the Company's present request for an increase in base rates, the Commission had not yet issued an order in the PGC 37 proceeding. In the event that the Commission does not approve the PGC 37 settlement, the Company will update the gas storage inventory costs that were allocated among its transportation rate classes.

- 1 ○ *Cash working capital* represents PECO’s need for cash to keep the
2 business running until revenues are collected to pay the costs of providing
3 services. Cash working capital was calculated based on the results of the
4 lead-lag study prepared by Mr. Trzaska and described in PECO Statement
5 No. 3. Payroll and pension-related cash working capital were allocated
6 based on labor; commodity related cash working capital was directly
7 assigned to commodity.
- 8 ○ *Pension assets*, discussed by Mr. Trzaska in PECO Statement No.3, are
9 directly related to employees and, therefore, were functionalized,
10 classified, and allocated among rate classes based on the direct labor
11 component of operating expenses.

12 **24. Q. What are the major categories of PECO’s costs?**

13 A. The major categories in PECO’s cost-of-service are:

- 14 • Production costs;
- 15 • Storage costs;
- 16 • Distribution costs;
- 17 • Customer accounts and customer service expenses;
- 18 • Administrative and general expenses;
- 19 • Depreciation and amortization expense;
- 20 • Taxes other than income taxes; and
- 21 • Income taxes.

1 **25. Q. In determining how you would treat these expenses in PECO’s COSS, was**
2 **there any other important category of costs that you considered?**

3 A. Yes, labor costs affect some cost categories. Consequently, certain cost
4 categories are allocated based on the direct labor costs. For example,
5 Administrative & General Salaries, Account 920, is allocated among rate classes
6 based on the direct labor costs. In order to develop such labor cost allocators, the
7 direct labor costs included in each expense account were obtained from data
8 assembled by Mr. Trzaska.

9 **26. Q. What costs are included in PECO’s production costs and how were these**
10 **costs functionalized, classified, and allocated among the rate classes?**

11 A. Production costs include costs related to operating and maintaining of LPG
12 production assets and natural gas operating costs. Costs related to LPG have been
13 functionalized to Production, classified to demand, and allocated among rate
14 classes based on design peak day send-out.

15 **27. Q. What costs are included in PECO’s storage costs and how were these costs**
16 **functionalized, classified, and allocated among the rate classes?**

17 A. Storage costs are the costs of operating PECO’s LNG facilities, which PECO
18 maintains to meet the design peak day and short-term needs. Therefore, these
19 costs were functionalized to Storage, classified as demand, and allocated among
20 rate classes based on design peak day send-out.

1 **28. Q. What costs are included in PECO’s distribution costs and how were these**
2 **costs functionalized, classified, and allocated among the rate classes?**

3 A. Most of PECO’s distribution costs are the costs of operating and maintaining
4 PECO’s mains, services, and meters, i.e., the gas delivery system. Some of these
5 costs are functionalized to distribution and some to their own categories. To the
6 extent possible, costs were directly assigned. The balance of the costs of
7 operating and maintaining PECO’s gas delivery system were analyzed to
8 determine which assets they were incurred to operate or maintain, and were
9 functionalized, classified, and allocated among rate classes in the same manner as
10 the assets they were incurred to operate or maintain. In addition to the costs of
11 operating and maintaining PECO’s gas delivery system, distribution costs include:

- 12 • *Customer installation expenses* include field investigations for odors, high
13 bill complaints, and potential and actual energy theft, and were allocated
14 based on number of customers; and
- 15 • *Other Operating and Maintenance expenses* were allocated in proportion to
16 total distribution plant.

17 **29. Q. What costs were included in PECO’s customer accounts and customer**
18 **service costs and how were these costs functionalized, classified, and**
19 **allocated among the rate classes?**

20 A. PECO’s customer accounts and customer service costs include meter reading
21 expenses, customer records and collection expenses, uncollectible accounts

1 expense, miscellaneous customer accounts expense, customer assistance expense,
2 and demonstrating and selling expense.

3 • ***Meter reading expenses*** were functionalized to Customer Accounts, classified
4 to the customer category, and allocated among rate classes based on the
5 number of customers.

6 • ***Customer records and collection expenses*** include activities for billing, call
7 center, payments processing, recoveries, and support for CAP customers.
8 These costs were functionalized to Customer Accounts and classified to the
9 customer category. The account was analyzed in detail to identify the
10 activities included and each activity was allocated among the rate classes
11 using an appropriate basis. For example, the costs of bill activities were
12 allocated based on customer counts, and call center costs were allocated based
13 on a study of calls over a twelve-month period (Exhibit JD-6, page 10). A
14 single customer allocation could not be used because some costs are specific
15 to residential customers while others are specific to commercial and industrial
16 customers. Therefore, a weighted allocator, based upon the analysis discussed
17 above, was used for this account.

18 • ***Uncollectible accounts expense***, or bad debt expense, was classified to the
19 customer category. A portion of this amount was determined to be related to
20 Pre-Program Arrearages and was directly assigned to residential customers.
21 The balance of the expense was allocated among rate classes based on the
22

1 Company's write-off experience over a historic five-year period (July 1, 2015-
2 June 30, 2020) (Exhibit JD-6, page 13).

3 • *Miscellaneous customer accounts expenses* were functionalized to Customer
4 Accounts and classified to the customer category. These expenses include
5 primarily IT support costs and communication and marketing costs. Those
6 costs were allocated among rate classes based on number of customers.

7 • *Customer assistance expense* comprises expenses incurred for the Low
8 Income Usage Reduction Program. The associated costs were directly
9 assigned to residential customers (Exhibit JD-6, page 11).

10 • *Demonstrating and selling expense* includes expense incurred in
11 demonstrating activities. The expense was functionalized to Customer
12 Accounts, classified to the customer category, and directly assigned to
13 different customer classes based on the Company's records (Exhibit JD-6,
14 page 11).

15 **30. Q. How were administrative and general expenses functionalized, classified, and**
16 **allocated among rate classes?**

17 A. Administrative and general ("A&G") costs include administrative and general
18 salaries, office supplies and expenses, outside services, injuries and damages,
19 employee benefits, property insurance costs, regulatory commission expenses,
20 miscellaneous general expenses, and maintenance of general plant.

1 Except for items discussed immediately below, A&G costs are related to labor
2 costs and therefore were functionalized, classified, and allocated among rate
3 classes in the same ratio as direct labor content.

4 • *Property insurance costs* were functionalized, classified, and allocated among
5 rate classes in the same ratio as plant in service.

6 • *Regulatory commission expenses* were functionalized, classified, and
7 allocated among rate classes in proportion to claimed revenue.

8 • *Maintenance of general plant expenses* were functionalized, classified, and
9 allocated among rate classes in the same ratio as general plant in service.

10 **31. Q. How was depreciation expense functionalized, classified, and allocated**
11 **among the rate classes?**

12 A. Depreciation and amortization expenses were derived from PECO Exhibit CF-3,
13 which is sponsored by Ms. Caroline Fulginiti, and PECO Exhibit No. MJT-1,
14 which shows depreciation expense by plant account. Each component of
15 depreciation/amortization expense item was functionalized, classified, and
16 allocated among rate classes in the same ratio as the related assets.

17 **32. Q. How was Manufactured Gas Plant remediation expense functionalized,**
18 **classified, and allocated among the rate classes?**

19 A. Manufactured Gas Plant (“MGP”) expense is the normalized level of expense for
20

1 remediating former MGP sites in the Company's service territory. This cost was
2 allocated among rate classes based on annual gas throughput volumes.

3 **33. Q. How were taxes other than income taxes functionalized, classified, and**
4 **allocated among the rate classes?**

5 A. Taxes other than income tax include payroll-related taxes, Public Utility Realty
6 Tax ("PURTA"), local use taxes, and real estate taxes. Payroll-related taxes were
7 functionalized, classified, and allocated among rate classes based on direct labor
8 expenses. PURTA taxes and real estate taxes were allocated based on total plant
9 in service, and local use taxes based on claimed revenue.

10 **34. Q. How was income tax expense functionalized, classified, and allocated among**
11 **rate classes?**

12 A. Income tax expense was calculated on the basis of revenue at present rates using
13 the same methodology employed by Mr. Trzaska in PECO Exhibit MJT-1,
14 Schedule D-18. Income tax expense includes income taxes for plant and for
15 pension. Plant related components were functionalized, classified, and allocated
16 among rate classes based on total plant; pension related components were
17 allocated based on labor.

18 **35. Q. How were PECO's revenues at present rates computed and assigned among**
19 **rate classes?**

20 A. The revenues were computed and assigned as follows:

- 1 • ***Distribution revenue*** at present rates is shown in PECO Exhibit MJT-1,
2 Schedule D-5, and in the proof of revenues set forth in PECO Exhibit JAB-4.
3 The total was assigned to the rate classes based on the same revenue
4 requirement exhibit and the proof of revenues. Distribution revenue at present
5 rates for each rate class is shown on line 5 of PECO Exhibit JD-1.
- 6 • ***Purchased gas revenue*** consists of revenues collected under the PGC tariffs
7 for commodity and balancing service. Commodity revenue and balancing
8 service revenue are determined and assigned based upon PECO's budget. For
9 each rate class, and in total, purchased gas revenue equals the sum of the
10 commodity cost, the balancing service cost, and the revenue requirement for
11 cash working capital.
- 12 • ***Forfeited discount revenue*** is determined from PECO's budget, and was
13 allocated among the rate classes based on an analysis of forfeited discount
14 over a historic three-year period (July 1, 2017-June 30, 2020) (Exhibit JD-6,
15 page 14).
- 16 • ***Other gas revenue*** consists of interdepartmental rents, and was allocated
17 among the rate classes based on distribution plant.

18 **IV. DEVELOPMENT OF RATE CLASS**
19 **REVENUE REQUIREMENT**

20 **36. Q. Please explain how you developed the revenue requirement for each class.**

21 A. The revenue requirements for each rate class were calculated using the same
22 method employed by Company witness Mr. Trzaska to compute the overall

1 revenue requirement for the FPFTY. Thus, the revenue requirement for each rate
2 class is the sum of that class' allocated operating expenses, depreciation expense,
3 general taxes, return on rate base, and income tax expense. Return on rate base
4 for each rate class was computed by multiplying the rate class' rate base by the
5 proposed system average rate of return. Income taxes included in the revenue
6 requirement for each rate class were computed directly by grossing up the
7 required non-debt return on rate base for the class at the applicable statutory
8 income tax rates. PECO Exhibit JD-1, line 133, shows the total revenue
9 requirement by rate class reflecting the fully allocated distribution cost-of-service
10 at the proposed system average rate of return. PECO Exhibit JD-1, line 81, shows
11 the portion of the total revenue requirement PECO proposes to collect in
12 distribution rates.

13 **37. Q. Please explain how you determined the increase or decrease in revenue**
14 **needed for each class to produce the system average rate of return.**

15 A. The increase or decrease needed for each rate class was calculated by comparing
16 the revenue requirements for each rate class to the forecasted revenue at present
17 rates for that class for the FPFTY. This is the same method used by Mr. Trzaska
18 in PECO Exhibit MJT-1, Schedule A-1, with respect to the overall revenue
19 requirement and revenue deficiency. The increases or (decreases) in rate class
20 revenue needed to produce a rate of return equal to the Company's proposed
21 overall rate of return are shown in PECO Exhibit JD-1 at line 134, which total
22 \$68.72 million. The increases in class distribution revenue are shown on line 83,
23 which total \$68.71 million. The increase in purchased gas revenue of \$0.1 million

1 under the PGC is shown on line 126. In addition, forfeited discounts (i.e., late
2 payment charges) are expected to increase by \$0.1 million as a result of the
3 increase in distribution revenue.

4 **V. RESULTS OF THE COST-OF-SERVICE STUDY**

5 **38. Q. Please describe the information in Exhibit JD-1.**

6 A. PECO Exhibit JD-1, which sets forth the substance of the COSS, compares the
7 revenue at current rates by rate class to the revenue requirement allocated on a
8 cost-of-service basis to each rate class. Net income at present rates, shown on line
9 17, is computed by subtracting operating expenses, depreciation and amortization,
10 taxes other than income taxes, and income taxes (lines 10 to 14) from revenue at
11 present rates (line 7). The return on rate base at present rates for each rate class is
12 shown on line 26, and the relative rates of return are shown on line 27.

13 Line 133 shows each rate class' revenue requirement (including revenue from
14 distribution charges and purchased gas) at the proposed overall rate of return.

15 Line 68 shows operating expenses, line 69 shows depreciation and amortization
16 expense. Lines 79 and 122 show operating income assuming each rate class pays
17 its full cost-of-service. Line 134 shows the increase in revenue needed for each
18 rate class to produce revenues equal to its revenue requirement at full cost-of-
19 service and produce the system average rate of return. Line 83 shows the increase
20 (decrease) in distribution revenue for each rate class to produce revenue from

1 distribution charges equal to its distribution revenue requirement at full cost-of-
2 service.

3 **39. Q. Please describe the information in Exhibit JD-2.**

4 A. PECO Exhibit JD-2 is the rate class cost-of-service and shows the allocation of
5 each element of measures of value also known as rate base (RB schedules),
6 operating expenses (E schedules), depreciation expense (D schedules), and taxes
7 (TO and TI schedules) among the rate classes. This information is contained on
8 the first fourteen pages of the exhibit.

9 Also included in this exhibit are the external and internal allocators used for the
10 rate case allocations, which are shown on pages 14-30 of the exhibit.

11 **40. Q. Please describe the information in Exhibit JD-3.**

12 A. PECO Exhibit JD-3 contains the COSS by functional category and classification.
13 The summary appears on pages 1 to 6 and the account-by-account allocation to
14 functional category and classification is provided on pages 7 to 33. Pages 33 to
15 66 of this exhibit provide the external and internal allocators used for the exhibit.

16 **41. Q. Please describe the information in Exhibit JD-4.**

17 A. PECO Exhibit JD-4 presents unitized revenue requirement for each rate class.
18 The unitized revenue requirements are the functionalized and classified revenue
19 requirements allocated to each class of service divided by the appropriate units.
20 For example, capacity and commodity related cost are divided by Mcf and

1 customer-related cost is divided by number of customers. The unit cost is
2 provided by classification and functional area.

3 **42. Q. Please describe the costs considered in developing the proposed customer**
4 **charges.**

5 A. The proposed customer charges are based on the specific customer-classified
6 costs in the COSS that are approved by the Commission for recovery in customer
7 charges. Customer-related costs include all costs incurred to attach a customer to
8 the distribution system, for meter usage, and to maintain the customer's account.
9 They include: (1) capital costs associated with services and the meters, and
10 general plant supporting the functions identified above; (2) operating and
11 maintenance expenses related to those assets described in (1); and (3) associated
12 administrative and general expense, metering and billing expenses, customer
13 service and account expenses, appropriate pensions and benefits, payroll taxes
14 that are part of the applicable labor expenses, and working capital. Total
15 customer costs by rate class for the FPFTY are shown in PECO Exhibit JD-4, in
16 the unit cost analysis. PECO Exhibit JD-5 provides a summary and each element
17 of measures of value of customer charges.

18 **43. Q. Please describe the information in Exhibit JD-6.**

19 A. Exhibit JD-6 presents the development of the main external allocators that are
20 described below and used in the COSS. Except where noted, all data are for the
21 FPFTY.

1 Index (page 1) – Table of External Allocators.

2 Summary of External Allocator Values by Rate Class (page 2)

3 Gas Deliveries (page 3) – Annual and monthly gas deliveries in Mcf, for each rate

4 class.

5 Customer Numbers (page 4) – Monthly and average annual number of customers

6 for each rate class.

7 Demand (page 5) – Average and Excess Demand allocator, which is used to

8 allocate a portion of main, measuring and regulating station equipment costs.

9 Storage (page 6) – Storage allocator based on usage of storage assets for

10 balancing needs of firm sales customers and transportation customers.

11 Mains, M&R and Meter Direct (page 7) – Data for customers with directly

12 assigned mains, measuring and regulating station equipment, meter and meter

13 installation. Data include cost, accumulated depreciation, depreciation expense,

14 and annual usage as of June 30, 2020.

15 Service Costs (page 8) – Computes investment in services for each rate class at

16 average replacement cost for the period July 2015 to June 2020. PECO does not

17 account for services separately and, therefore, has used estimated replacement

18 cost to allocate the account to the classes of service.

19 Meter Costs (page 9) – Computes investment in meters for each rate class at

20 current costs for each meter type as of June 2020.

21 Account 903 Allocator (page 10) – Allocates costs associated with each activity

22 recorded in Account 903 (July 2019 to June 2020, Customer Records and

23 Collection), by using an appropriate external allocator. Each activity, the cost of

24 the activity, and the allocator assigned to each is shown in a separate row. Row

25 19 summarizes the costs by rate class. The weighted allocators are shown on row

26 20. The separate allocations are necessary because some costs are only applicable

27 to specific rate classes.

28 Account 908-916 Allocator (page 11) – Allocates the costs of each activity

29 recorded in Account 908-916 (July 2019 to June 2020, including Customer

30 Assistance and Sales Expenses), by using an appropriate external allocator. Rows

31 1-6 list each activity, the cost of the activity and the allocator assigned to it. Row

32 13 summarizes the costs by rate class. The weighted allocators are on row 14.

33 Accounts Receivable Over 60-Day (page 12) – Computes the A/R Over 60-Day

34 allocators. The column “Over 60-Day Allocator” shows the percentage of

35 PECO’s total gas accounts receivable outstanding for more than two months for

36 each rate class at each month-end from July 2019 to June 2020.

37 Write-Offs (page 13) – Computes the write-off allocators by using net charge-offs

38 for July 2015 to June 2020.

39 Directs (page 14) – Direct assignments for deposits, interest deposits (July 2017

40 to June 2020), advances (as of June 2020), and forfeited discounts (July 2017 to

41 June 2020).

