

**PECO ENERGY COMPANY  
STATEMENT NO. 7**

BEFORE THE  
PENNSYLVANIA PUBLIC UTILITY COMMISSION

PENNSYLVANIA PUBLIC UTILITY COMMISSION  
v.  
PECO ENERGY COMPANY – GAS DIVISION

DOCKET NO. R-2022-3031113

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DIRECT TESTIMONY

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WITNESS: JOSEPH A. BISTI

SUBJECT: REVENUE ALLOCATION; RATE DESIGN;  
DEVELOPMENT OF PROPOSED NEW  
RATES; NEGOTIATED GAS CONTRACTS

DATED: MARCH 31, 2022

## TABLE OF CONTENTS

	<b>Page</b>
I. INTRODUCTION AND PURPOSE OF TESTIMONY .....	1
II. REVENUE ALLOCATION .....	3
III. RATE DESIGN .....	10
IV. REVENUE EFFECT BY RATE SCHEDULE, PROOF OF REVENUES, AND SCALE-BACK.....	15
V. NEGOTIATED GAS CONTRACTS .....	17
VI. CONCLUSION.....	23

1 **DIRECT TESTIMONY**  
2 **OF**  
3 **JOSEPH A. BISTI**

4 **I. INTRODUCTION AND PURPOSE OF TESTIMONY**

5 **1. Q. Please state your full name and business address.**

6 A. My name is Joseph A. Bisti. My business address is PECO Energy Company,  
7 2301 Market Street, Philadelphia, Pennsylvania 19103.

8 **2. Q. By whom are you employed and in what capacity?**

9 A. I am employed by PECO Energy Company (“PECO” or the “Company”) as a  
10 Principal Regulatory and Rates Specialist. I am responsible for tariff  
11 administration, financial analysis, project management and regulatory affairs  
12 relating to PECO’s gas and electric operations.

13 **3. Q. Please describe your educational background and professional experience.**

14 A. I received a Bachelor of Science in Economics from The College of New Jersey  
15 in 2000, a Master of Science in Training and Organizational Development from  
16 Saint Joseph’s University in 2009, and a Graduate Certificate in Utility  
17 Management from Willamette University in 2012. In 2015, I earned a  
18 certification as a Project Management Institute Professional in Business Analysis.  
19 In February of 2019, I was promoted to my current position within Regulatory  
20 Policy and Strategy. Prior to that, I served as a Senior Rate Administrator at  
21 PECO for approximately three years and a Senior Analyst in PECO’s Energy  
22 Acquisition department for approximately nine years.

1     **4.     Q.     Have you previously submitted testimony in proceedings before the**  
2                   **Commission?**

3           A.     Yes. I submitted testimony on behalf of the Company in the following  
4                   proceedings before the Commission:  
5                   Docket No. R-2021-3024601 – *Pa. P.U.C v. PECO Energy Company – Electric*  
6                   *Division*  
7                   Docket No. R-2020-3018929 – *Pa. P.U.C v. PECO Energy Company – Gas*  
8                   *Division*  
9                   Docket No. P-2020-3019290 – *Petition of PECO Energy Company for Approval*  
10                  *of its Default Service Program For the Period From June 1, 2020 Through May*  
11                  *31, 2025*  
12                  Docket Nos. C-2008-2058320 and C-2009-2089694 – *Rama Construction Inc.*  
13                  *T/A Ramada Inn Int’l Airport v. PECO Energy Company*  
14                  Docket Nos. M-2018-3005860 et al. – *Office of Consumer Advocate v. PECO*  
15                  *Energy Company*

16     **5.     Q.     What is the purpose of your testimony?**

17           A.     The purpose of my testimony is to describe: (1) how PECO proposes to allocate  
18                   its claimed revenue increase among rate classes and the principles that guided  
19                   PECO in developing its proposed revenue allocation; and (2) the changes PECO  
20                   is proposing in the rate design for certain rate classes, why PECO is proposing  
21                   these changes, and how the proposed new rates were developed. In addition, I  
22                   will also describe the Company’s negotiated gas contracts with customers and  
23                   respond to the Commission’s requirement that PECO provide updates to the  
24                   competitive alternative analyses for customers with negotiated rates who have

1 not had their competitive alternatives verified for a period of five years or more as  
2 of the filing date of this proceeding.<sup>1</sup>

3 **6. Q. Please identify the exhibits you are sponsoring.**

4 A. I am sponsoring the following exhibits:

- 5 Exhibit JAB-1 Proposed Revenue Allocation, Proposed Increases by Class  
6 and Class Rates of Return and Relative Rates of Return  
7 under Proposed Rates
- 8
- 9 Exhibit JAB-2 Relevant Gas Service Tariff Pages (Blacklined to Show  
10 Changes)
- 11
- 12 Exhibit JAB-3 Comparison of Residential Customer Charges for  
13 Pennsylvania Natural Gas Distribution Utilities
- 14
- 15 Exhibit JAB-4 Proof of Revenue at Present and Proposed Rates
- 16

17 **II. REVENUE ALLOCATION**

18 **7. Q. Please state the principles that guided PECO in developing its proposed**  
19 **revenue allocation.**

20 A. The proposed revenue allocation reflects a reasonable balance of accepted  
21 principles for designing utility rates. Specifically, PECO considered the  
22 following four principles in developing its proposed revenue allocation:

- 23 1. The results of the class cost-of-service study (“COSS”) prepared by Ms.  
24 Jiang Ding and discussed in PECO Statement No. 6 should be used as a  
25 guide in allocating the proposed revenue increase among rate classes;
- 26
- 27 2. The overall proposed revenue allocation should produce reasonable  
28 movement toward the cost of service indicated by the COSS.
- 29

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<sup>1</sup> See *Pa. P.U.C. v. PECO Energy Co. – Gas Division*, Docket No. R-2020-3018929 (Opinion and Order entered June 22, 2021) (“2020 Gas Rate Case Order”), p. 297.

- 1                   3.    The proposed revenue allocation should adjust certain class distribution  
2                   revenues based on proposed changes to both PECO’s Gas Procurement  
3                   Charge (“GPC”) rate and Merchant Function Charge (“MFC”) uncollectible  
4                   write-off factors; and  
5  
6                   4.    Customer impacts should be considered, and PECO should attempt to avoid  
7                   increases in revenue for major rate classes that, on a percentage basis,  
8                   exceed two times the proposed system average increase.

9    **8.    Q.    Has an exhibit been prepared showing the cost of service by rate class?**

10           A.    Yes, a summary of class cost-of-service data is provided in PECO Exhibit JD-1,  
11           sponsored by Ms. Ding, and accompanies her direct testimony (PECO Statement  
12           No. 6). PECO Exhibit JD-1 shows, at page 1, line 26, the overall and class rates  
13           of return produced by the Company’s current gas distribution base rates based on  
14           its supporting data for the twelve months ending December 31, 2023, which is the  
15           Fully Projected Future Test Year (“FPFTY”) in this case. PECO Exhibit JD-1  
16           also shows, at page 2, lines 83-84, the increase or decrease (in dollars and as a  
17           percentage of class gas distribution revenues under current rates, respectively)  
18           that each rate class would have to receive for its revenues to equal its indicated  
19           class cost of service. As indicated by the guiding principles I summarized above,  
20           while the results of the Company’s COSS are an important guide in evaluating its  
21           proposed revenue allocation, they are not the only factor that must be considered.

22    **9.    Q.    Please discuss the principle of gradualism and how it influenced PECO’s**  
23    **proposed revenue allocation.**

24           A.    The ratemaking principle of gradualism, as traditionally applied in Pennsylvania,  
25           guides utilities to avoid abruptly increasing rates in favor of slower adjustments  
26           that incrementally move rates toward the actual cost of service over time.

1 PECO's proposed revenue allocation in this case attempts to balance gradualism  
2 and other ratemaking principles, and at the same time, also more closely align the  
3 class rates of return with the proposed system average rate of return while  
4 recognizing the degree to which rates for other classes diverge from their  
5 indicated cost of service. Under PECO's proposed revenue allocation and rate  
6 structure, the maximum increase for any rate class is 2.0 times the system average  
7 to prevent rate shock.

8 **10. Q. What is the revenue allocation that PECO determined to be appropriate in**  
9 **this case?**

10 A. PECO's proposed revenue allocation is presented in PECO Exhibit JAB-1.

11 **11. Q. Will there be any adjustment to proposed base rates resulting from the**  
12 **Commission-approved Gas Procurement Charge?**

13 A. Yes. To ensure a comparison between present and proposed distribution  
14 revenues on an "apples-to-apples" basis, PECO must adjust proposed distribution  
15 revenues to properly separate and account for proposed changes to both its GPC  
16 and its MFC uncollectible write-off factors. To this end, PECO Exhibit JAB-1  
17 shows these adjustments as reductions to distribution revenues at proposed rates  
18 for each rate class, as well as the proposed net revenue increase for each rate  
19 class. In 2013, PECO reached a settlement in Docket No. P-2012-2328614 to  
20 unbundle certain annual procurement costs from base rates and include those  
21 costs in its Price to Compare. In compliance with that settlement and the  
22 regulations set forth at 52 Pa. Code §§ 62.221-62.225, PECO unbundled certain

1 procurement costs from its base rates for non-shopping participants in its Low  
2 Volume Transportation (“LVT”) program, which consists primarily of residential  
3 and small business customers who are eligible for PECO’s Supplier of Last  
4 Resort service.

5 PECO uses the projected default service sales volume for the FPFTY to calculate  
6 the GPC and the projected annual distribution sales volume for the FPFTY to  
7 calculate the associated distribution base rate reduction. PECO then allocates  
8 these costs as corresponding reductions to distribution revenues for non-shopping  
9 LVT customers served under rate schedules GR – General Service - Residential,  
10 GC – General Service - Commercial and Industrial, OL – Outdoor Lighting  
11 Service, L – Large High Load Factor Service and MV-F – Motor Vehicle Service-  
12 Firm.

13 As I explained previously, PECO’s proposed distribution rates must be adjusted  
14 accordingly to reflect GPC-related reductions based on procurement-related costs.  
15 The product of PECO’s procurement-related costs and projected sales for the  
16 FPFTY yields a distribution base rate reduction of \$0.0269/Mcf, as identified by  
17 PECO witness Benjamin S. Yin in his direct testimony (PECO Statement No. 8)  
18 and PECO Exhibit BSY-2. PECO has applied this rate reduction to proposed  
19 distribution revenues for rate schedules GR (including PECO’s Customer  
20 Assistance Program (“CAP”) customers), GC, OL, L and MV-F as shown in  
21 PECO Exhibit JAB-1.



1       **12.   Q.    Will there be any adjustment to base rates resulting from the Commission-**  
2                   **approved MFC?**

3           A.    Yes. Consistent with the settlement of PECO’s 2010 gas rate case, PECO was  
4                   authorized in Docket No. P-2012-2328614 to implement a MFC to recover  
5                   uncollectible accounts expenses related to gas supply. PECO proposes to utilize  
6                   the updated write-off factors described in detail in Mr. Yin’s testimony and shown  
7                   in PECO Exhibit BSY-3.

8                   PECO has applied the total distribution revenue reductions resulting from these  
9                   updated factors to its proposed distribution revenues for each impacted class as  
10                  shown in PECO Exhibit JAB-1. The proposed tariff changes associated with the  
11                  MFC are identified in Mr. Yin’s direct testimony.

12       **13.   Q.    Is PECO proposing any change to its discount rate for Gas Purchases of**  
13                   **Receivables (“POR”) from Natural Gas Suppliers (“NGSs”)?**

14           A.    Yes. As described by Mr. Yin in his direct testimony, PECO is proposing to  
15                   revise its POR discounts to reflect the updated MFC write-off factors that I  
16                   discussed in response to the previous question. Under PECO’s Commission-  
17                   approved POR program, the Company purchases each shopping LVT customer’s  
18                   accounts receivable from NGSs and recovers the associated unbundled  
19                   uncollectible commodity write-offs from NGSs through PECO’s corresponding  
20                   POR discount rate.

1 The current POR discounts were last revised by PECO pursuant to Docket No. R-  
2 2020-3018929. Since PECO currently expects no additional costs beyond the  
3 aforementioned write-offs to require recovery under the POR discount, PECO  
4 proposes to maintain POR discount rates by class that are identical to the MFC  
5 write-off factors in PECO Exhibit BSY-3 and, as such, to update POR discount  
6 rates to the same levels as the proposed MFC write-off factors described above.

7 The proposed supplier tariff changes associated with the POR discounts are  
8 identified in PECO Exhibit BSY-4 sponsored by Mr. Yin.

9 **14. Q. Why is the proposed revenue allocation reasonable?**

10 A. The proposed revenue allocation in PECO Exhibit JAB-1 is reasonable because it  
11 appropriately reflects the principles discussed previously:

- 12 1. The COSS prepared by Ms. Ding guided its development;
- 13 2. It produces reasonable movement of rate classes closer to their indicated  
14 cost of service.
- 15 3. It adjusts certain class distribution revenues based on proposed changes to  
16 both PECO's GPC rate and MFC uncollectible write-off factors; and
- 17 4. It moderates the impact on each major rate class and supports the principle  
18 of gradualism by avoiding rate increases exceeding two times the  
19 proposed system average increase.

20 The class rates of return and relative rates of return<sup>2</sup> at present and proposed rates  
21 in PECO Exhibit JAB-1 are provided in Table 1 below.

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<sup>2</sup> A relative rate of return is the ratio of the rate of return for a rate class to the system average rate of return. See Question 15, below.

**Table 1: Relative Rates of Return Under Company's Proposal**

<b>Rate Class</b>	<b>Under Present Rates</b>	<b>Under Proposed Rates</b>
GR	0.93	0.99
GC & OL	1.11	1.00
L	3.09	2.80
MV-F	1.14	1.00
MV-I	2.47	2.14
IS	1.43	1.02
TCS	5.15	4.93
TS-I	1.73	1.40
TS-F	0.99	1.00

1

2 **15. Q. Please explain the significance of the relative rates of return shown in PECO**  
3 **Exhibit JAB-1 to which you previously referred.**

4 A. The relative rate of return is the ratio of the rate of return for a rate class to the  
5 system average rate of return. Relative rates of return are commonly used to test  
6 whether a proposed revenue allocation moves each rate class closer to, or at least  
7 no further from, the system average rate of return. A relative rate of return of  
8 1.00 would mean the class rate of return equals the system average rate of return  
9 and, therefore, class revenues equal the class cost of service. Conversely, relative  
10 rates of return that depart from 1.00 indicate that the class rates of return are  
11 higher or lower than the system average rate of return and, therefore, the classes  
12 are providing revenues higher or lower than their indicated cost of service.

1 **III. RATE DESIGN**

2 **16. Q. Explain in general how PECO proposes to change the charges within each**  
3 **rate schedule to recover the revenue allocated to each rate class.**

4 A. PECO proposes to increase or decrease each of the charges within each rate  
5 schedule in proportion to the revenue increase or decrease allocated to that rate  
6 class, subject to certain rate design changes, discussed below. PECO Exhibit  
7 JAB-2 is a copy of the Company’s Tariff Gas-Pa. P.U.C. No. 5 (“Tariff No. 5”)  
8 that shows, by strike-out and blacklining, the proposed rate changes I discuss  
9 below, as well as the proposed changes in rules, regulations, rate schedules and  
10 riders discussed by Mr. Yin in PECO Statement No. 8. Tariff No. 5 is being filed  
11 with the Secretary of the Pennsylvania Public Utility Commission (“PUC” or the  
12 “Commission”) as part of PECO’s base rate filing.

13 Currently, service is provided under the Company’s Tariff Gas-Pa. P.U.C. No. 4  
14 (“Tariff No. 4”) and associated supplements. It is anticipated that Tariff No. 5,  
15 which was filed as part of this case on 60 days’ notice, will be suspended by  
16 operation of Section 1308(d) of the Public Utility Code pending an investigation  
17 by the Commission. Because it is possible and, in fact, likely, that changes will  
18 be made, via subsequently filed supplements, to Tariff No. 4 during the period  
19 Tariff No. 5 is suspended, any provisions of the current tariff that will continue  
20 beyond the end of the suspension period and have not already been incorporated  
21 in Tariff No. 5 will be merged into the tariff that will be filed as part of PECO’s  
22 compliance filing at the conclusion of this proceeding.

1     **17. Q. Why is PECO proposing to increase customer charges for several rate classes**  
 2                   **by a greater percentage than the proposed overall revenue increase for those**  
 3                   **classes?**

4           A. PECO is proposing to increase customer charges in this manner to reduce the  
 5           disparity between its current customer charges and the customer-related costs that  
 6           should properly be recovered by those customer charges as reflected by Ms. Ding  
 7           in PECO Exhibit JD-4.

8           A summary of the proposed customer charge increases is shown in Table 2 below.  
 9           These changes are intended to align customer charges more closely with the  
 10          Company’s customer-classified costs. In most cases, the proposed modified  
 11          customer charges will be closer to, but still less than, the customer charges  
 12          warranted by the customer-related costs identified by Ms. Ding in PECO Exhibit  
 13          JD-4 at page 4, line 24.

**Table 2: Proposed Customer Charge Increases**

<b>Rate Class</b>	<b>Present Customer Charge</b>	<b>Cost-Of-Service, \$/Month/Customer (Exhibit JD-4)</b>	<b>Proposed Customer Charge</b>	<b>Proposed % Increase</b>
GR	\$13.63	\$28.01	\$18.50	36%
GC	\$28.55	\$67.52	\$38.82	36%
MV-F	\$36.65	\$293.32	\$49.84	36%
MV-I	\$36.65	\$62.47	\$49.84	36%
TCS	\$125.00	\$147.93	\$147.93	18%
TS-I, >=18,000 Mcf	\$277.21	\$379.36	\$379.36	37%
TS-I, <18,000 Mcf	\$233.00		\$318.86	37%
TS-F >=18,000 Mcf	\$221.07	\$334.80	\$334.80	51%
TS-F <18,000 Mcf	\$184.00		\$278.66	51%

1       **18.   Q.    Why is it important to increase customer charges so those charges are closer**  
2                   **to customer-classified costs?**

3           A.    Customer-classified costs are, by definition, costs that vary based on the number  
4                   of customers, not usage. Such costs include, principally, but not exclusively, the  
5                   cost of meters, customer service lines, billing, and meter reading. Consequently,  
6                   customer-classified costs are, on average, the same amount for each customer  
7                   within a rate class. Accordingly, customer-classified costs are appropriately  
8                   recovered in the customer charge, which is the same for each customer served  
9                   under a given rate schedule. A utility should, to the extent practicable, avoid  
10                  including customer-classified costs in variable distribution charges because to do  
11                  so would make the recovery of customer-related costs a function of customers’  
12                  usage, which they are not. More accurate price signals also offer greater  
13                  transparency to customers about the fixed costs incurred to connect them to the  
14                  Company’s system.

15                Misplacing customer costs in variable distribution charges has adverse  
16                   consequences. First, it can create inappropriate intra-class subsidies because  
17                   some customers will pay more than their share of customer-classified costs and  
18                   others less, based on their relative levels of usage each month. Second, because  
19                   customer costs, which are a fixed amount per customer, would be recovered in a  
20                   charge that applies to usage, which varies, the Company could recover either too  
21                   little or too much of its customer-related costs as a consequence of variations in  
22                   customer usage.

1 In summary, putting customer costs in the wrong element of a rate can be unfair  
2 to both customers and the utility. For these reasons, among others, customer-  
3 related costs in a utility's cost of service should be charged to customers in a  
4 manner that appropriately reflects the nature of the costs incurred subject to  
5 consideration of the principle of gradualism.

6 **19. Q. What residential rate change is PECO proposing?**

7 PECO is proposing a residential customer charge of \$18.50 per month,  
8 representing approximately a 36% increase above its current customer charge of  
9 \$13.63. The customer charge under proposed rates will be closer to, but still less  
10 than, the customer charge warranted by the customer-related costs identified by  
11 Ms. Ding in PECO Exhibit JD-4. PECO's current residential customer charge of  
12 \$13.63 per month is lower than those of most other major gas distribution  
13 companies in Pennsylvania, as shown on PECO Exhibit JAB-3. The revenue to  
14 be recovered from this customer charge was deducted from the total revenue  
15 target for the residential class to determine the revenue to be recovered in the  
16 variable distribution service charge. The variable distribution service charge was  
17 adjusted to recover the balance of the residential class revenue not recovered by  
18 the customer charge.

19 **20. Q. What rate change is PECO proposing to Rate Schedule GC – General**  
20 **Service - Commercial and Industrial (“Rate GC”)?**

21 A. PECO is proposing a Rate GC customer charge of \$38.82 per month, representing  
22 approximately a 36% increase above its current customer charge of \$28.55. This

1 modified customer charge will be closer to, but still less than, the customer-  
2 related costs identified by Ms. Ding in PECO Exhibit JD-4. The revenue to be  
3 recovered from this charge was deducted from the total revenue target for the  
4 Rate GC class to determine the revenue to be recovered in the variable  
5 distribution service charge.

6 **21. Q. Please describe PECO’s proposed changes to customer charges for its other**  
7 **non-residential rate classes.**

8 A. For other non-residential rate classes which the Company’s COSS indicates that  
9 customer-related costs have increased, PECO is proposing to set customer charges  
10 at or closer to these higher customer-related costs. Customer charges for Rate  
11 Schedules TCS – Temperature-Controlled Service, TS-I – Interruptible Gas  
12 Transportation Service (“Rate TS-I”), and Rate Schedule TS-F – Firm Gas  
13 Transportation Service (“Rate TS-F”) are proposed to increase to the full level of  
14 their customer-related costs. To prevent rate shock for customers with lower gas  
15 consumption, increases to customer charges for Rate Schedules MV-F – Motor  
16 Vehicle Firm and MV-I – Motor Vehicle Interruptible were capped at 36%, for  
17 parity with Company-proposed increases to customer charges for Rates GR and  
18 GC.



1                                    **IV. REVENUE EFFECT BY RATE SCHEDULE,**  
2                                    **PROOF OF REVENUES, AND SCALE-BACK**

3    **22. Q. Have you prepared a summary of distribution revenues at present and**  
4                                    **proposed rates for each rate class?**

5                    A. Yes. PECO Exhibit JAB-1 shows revenue at both present rates and proposed  
6                    rates as well as the percentage increases each class will receive on an overall  
7                    basis.

8    **23. Q. Have you prepared proofs of revenue with respect to PECO's present and**  
9                                    **proposed rates?**

10                  A. Yes. PECO Exhibit JAB-4 is a proof of revenue with respect to PECO's present  
11                  and proposed rates, based on pro forma billing determinants for the FPPTY. This  
12                  exhibit is tied to the portion of PECO Exhibit JAB-1 that addresses the increased  
13                  revenue that would be required.

14    **24. Q. Please explain the adjustment made to the proof of revenues at present rates**  
15                                    **for the Company's DSIC.**

16                  A. The DSIC is a rate adjustment mechanism that permits PECO to recover the fixed  
17                  costs of DSIC-eligible property between base rate cases through a separate,  
18                  reconcilable charge established pursuant to Section 1353 of the Public Utility  
19                  Code. The Commission approved PECO's establishment of a DSIC by its final

1 order entered October 22, 2015, at Docket No. P-2015-2471423. PECO began to  
2 charge a DSIC effective with bills rendered on or after July 1 of 2018.

3 As required by the terms of the DSIC and Section 1358(b) of the Public Utility  
4 Code, PECO is currently charging a DSIC of 0.0%, having reset the DSIC to zero  
5 as of July 1, 2021 – the effective date of new base rates established by the  
6 Commission in the 2020 Gas Rate Case Order. Similarly, PECO’s DSIC charge  
7 will be set at zero on the effective date of new rates established in this base rate  
8 case. The fixed costs of DSIC-eligible property that PECO will continue to  
9 recover through the effective date of its new base rates have been included in the  
10 Company’s claimed rate base and reflected in the revenue requirement used to  
11 establish its proposed rates. PECO has filed a DSIC charge effective April 1,  
12 2022 for the sole purpose of reconciling residual over and undercollections  
13 experienced from July 1, 2018, through June 30, 2021. Consequently, to properly  
14 compare PECO’s revenues at present rates to revenues at its proposed base rates,  
15 PECO’s proof of revenue at present rates has been adjusted by customer class to  
16 include the revenues billed under its DSIC.

17 **25. Q. How does PECO propose to scale-back the proposed rates if it is granted less**  
18 **than the revenue increase it requested?**

19 A. In the event PECO is granted less than its requested increase, PECO proposes  
20 that:

21 (1) the revenue increases proposed for all rate classes will be reduced in  
22 proportion to the proposed increase for each class; and

1 (2) the customer charges for all rate classes remain as proposed, and all other  
2 rates and charges for all rate schedules be reduced proportionately to  
3 produce the revenue target for each rate class.

4 **V. NEGOTIATED GAS CONTRACTS**

5 **26. Q. Please describe PECO's Negotiated Gas Service ("NGS") rate.**

6 A. The Commission approved the addition of Rate NGS to the Company's tariff in  
7 2001 under the consolidated Docket Nos. of R-00016200 and R-00016366. Rate  
8 NGS permits the Company to offer negotiated, or discounted, gas service to  
9 customers who: (1) either have a history of at least 18,000 Mcf of annual billed  
10 gas usage or, if a new customer, establish that the facilities to be served are likely  
11 to consume at least 18,000 Mcf of annual gas usage; (2) document a viable,  
12 currently available competitive alternative to service under rates GC, L, TS-F, or  
13 TS-I; and (3) execute an NGS agreement that agrees with all provisions set forth  
14 in rate NGS.

15 The Company requires customers to document their competitive alternative when  
16 customers seek service under Rate NGS. This competitive alternative could be an  
17 alternative fuel source, a direct connection to a pipeline or producer that bypasses  
18 the Company's distribution system, relocation of customer facilities outside of  
19 PECO's service territory, or a shutdown of customer facilities. PECO and its  
20 customers generally evaluate the potential benefits of a Rate NGS service  
21 agreement over a period that is long enough to adequately analyze the impact of  
22 the economic conditions that drive the competitive alternative, which can be ten  
23 years or more in the case of bypass or facility relocation alternatives.

1       **27.   Q.    How many customers currently receive service under negotiated rates?**

2           A.    Six customers currently receive service under negotiated rate contracts that were  
3                   executed under Tariff Rule 4.6, Special Contracts prior to Rate NGS approval in  
4                   2001.<sup>3</sup> PECO has verified the competitive alternative for two of those six  
5                   customers within the last five years. In addition, as further discussed below, one  
6                   customer who previously received Rate NGS service recently transitioned to  
7                   standard Rate GC service.

8       **28.   Q.    Has PECO developed a framework to update the competitive alternative  
9                   analysis for negotiated gas contracts that have not had their competitive  
10                  alternative verified for a period of five years or more upon filing a new base  
11                  rate case, as directed by the Commission in the 2020 Gas Rate Case Order?**

12          A.    Yes. The Company’s updated competitive alternative analysis framework for the  
13                  four customers with negotiated gas rates who fit this profile includes factors that  
14                  include, but are not limited to, projected customer costs to pursue the competitive  
15                  alternative (e.g., initial capital investment and ongoing operating and maintenance  
16                  costs), the customer’s ability to secure the necessary funding for the competitive  
17                  alternative, the likelihood of the customer to select the alternative if the Company  
18                  does not continue to offer a negotiated rate, and contributions to fixed costs made  
19                  by the customer that would offset PECO’s total fixed costs recovered from all  
20                  customers. Other factors, such as the costs of alternative fuels, the ability of the  
21                  customer to secure proper permitting and rights-of-way for a bypass, the impacts

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<sup>3</sup> Five of those customers are served under Rate TS-I and one customer is served under Rate TS-F.

1 of company investment in additional facilities on cost to serve, and the broader  
2 regional impacts of a customer leaving PECO gas service (e.g., reduced  
3 employment and diminished purchases from other vendors in PECO's service  
4 area) may also be considered based on the type of competitive alternative  
5 evaluated.

6 In the fall of 2021, PECO initiated customer engagement to obtain the underlying  
7 data necessary to update the competitive alternatives analysis for the negotiated  
8 gas contracts relevant to the 2020 Gas Rate Case Order. As described below, one  
9 customer elected to cancel its Rate NGS contract and transition to standard Rate  
10 GC rates in February 2022, and PECO has updated competitive alternative  
11 analyses for the remaining customers.

12 **29. Q. Please describe the competitive alternative available to Negotiated Gas**  
13 **Customer 1.**

14 A. PECO originally entered a Rate NGS contract with Customer 1 in response to a  
15 competitive alternative associated with alternative fuels. This agreement  
16 stipulates a contract rate substantially *above* PECO's current variable distribution  
17 rate. Since the Rate NGS agreement was executed in 2013, Customer 1 has  
18 reached the end of the initial five-year contract term and met its required Rate  
19 NGS total minimum usage obligation for billing purposes. Customer 1 therefore  
20 had the contractual right to, and elected to, receive gas service under PECO's  
21 Rate GC commencing in February of 2022. Accordingly, PECO's proof of  
22 revenues in this case reflects standard Rate GC tariff rates for Customer 1.

1     **30.   Q.    Please describe the competitive alternative available to Negotiated Gas**  
2                   **Customer 2.**

3           A.    Customer 2 has indicated that its lowest-cost competitive alternative to PECO gas  
4                   service is onsite delivery of Compressed Natural Gas (“CNG”) and has engaged  
5                   an energy management service provider for execution planning. The actual cost  
6                   for delivery of less than one truck of CNG per day to the customer’s facility is  
7                   variable depending upon market pricing and ultimately the negotiated all-in cost.  
8                   The customer advised that their full evaluation of a competitive alternative would  
9                   require consideration of the source of gas in addition to its transportation and  
10                  distribution, and that a cost fully comparable to PECO’s gas transportation rates  
11                  would only exist once negotiated. Customer 2 has also raised the possibility of  
12                  other competitive alternatives, including a conversion of their existing facility  
13                  from natural gas to propane as well as a potential bypass via direct pipeline  
14                  interconnection, and has indicated that higher gas prices could contribute to  
15                  possible closure of the facility.

16                Under standard Rate TS-I variable distribution pricing, and based on 2020 and  
17                2021 gas volumes, PECO estimates Customer 2 would be required to pay an  
18                additional \$87,430 per year under present rates and an additional \$94,396 per year  
19                under proposed rates. If this customer elected to terminate PECO gas service, the  
20                Company would lose revenues under presently negotiated rates of approximately  
21                \$12,400 annually.

1     **31.   Q.    Please describe the competitive alternative available to Negotiated Gas**  
2                   **Customer 3.**

3           A.    Customer 3 has generating facilities onsite that already directly connect its  
4                   property to a nearby interstate pipeline for supply purposes. This competitive  
5                   alternative involves leveraging this existing pipeline connection for distributing  
6                   gas to the rest of their property, thereby bypassing PECO’s gas distribution  
7                   system. PECO is currently working with Customer 3 to evaluate this alternative  
8                   and update the related competitive alternative analysis. Customer 3 has requested  
9                   additional time for its technical experts to review and provide feedback on  
10                  PECO’s analysis.

11                Under standard Rate TS-I variable distribution pricing, and based primarily on  
12                  2021 gas volume, PECO estimates Customer 3 would be required to pay an  
13                  additional \$315,499 per year under present rates and an additional \$349,684 per  
14                  year under proposed rates. If this customer elected to terminate PECO gas  
15                  service, the Company would lose revenues under presently negotiated rates of  
16                  approximately \$194,400 annually.

17     **32.   Q.    Please describe the competitive alternative available to Negotiated Gas**  
18                   **Customer 4.**

19           A.    Customer 4 has analyzed the possibility of a bypass as a competitive alternative,  
20                   on their own, and has determined it to be too costly. Subsequently, Customer 4  
21                   has indicated to PECO that their competitive alternative is to shift production  
22                   operations to one of their other facilities outside of PECO’s service territory,

1 potentially resulting in closure of their existing facility in PECO's territory. The  
2 Company's understanding is that Customer 4 intends to evaluate the Company's  
3 gas distribution pricing against utility pricing for their other facilities.

4 Under standard Rate TS-I variable distribution pricing, and based on 2020 and  
5 2021 gas volumes, PECO estimates Customer 4 would be required to pay an  
6 additional \$196,253 per year under present rates and an additional \$222,190 per  
7 year under proposed rates. If this customer elected to terminate PECO gas  
8 service, the Company would lose revenues under presently negotiated rates of  
9 approximately \$186,900 annually.

10 **33. Q. Please describe the competitive alternative available to Negotiated Gas**  
11 **Customer 5.**

12 A. Customer 5 has provided a high-level cost estimate for a bypass alternative based  
13 on their experience with a recently installed gas lateral and meter/regulating  
14 project outside of Pennsylvania that was completed in 2018. The customer  
15 indicates that their inflation-adjusted analysis accounts for differences between  
16 the two projects including regulatory, environmental, geographical, permitting,  
17 and lateral length.

18 Under standard Rate TS-I variable distribution pricing, and based primarily on  
19 2021 gas volumes, PECO estimates Customer 5 would be required to pay an  
20 additional \$113,410 per year under present rates and an additional \$128,996 per  
21 year under proposed rates. If this customer elected to terminate PECO gas



1 service, the Company would lose revenues under presently negotiated rates of  
2 approximately \$111,900 annually.

3 **VI. CONCLUSION**

4 **34. Q. Please summarize your conclusions.**

5 A. PECO's proposed rates reflect a reasonable allocation of the Company's proposed  
6 revenue increase and a reasonable rate design for each rate schedule. The  
7 proposed rate design changes are consistent with the results of the COSS  
8 identified by Ms. Ding and applicable principles of rate structure and rate design,  
9 including gradualism. Additionally, PECO has taken reasonable steps to comply  
10 with the Commission's requirements in the 2020 Gas Rate Case Order regarding  
11 negotiated gas contracts.

12 **35. Q. Does this conclude your direct testimony?**

13 A. Yes, it does.  
14

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